



## AGENDA STAFF REPORT

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City of West Covina | Office of the City Manager

**DATE:** April 5, 2022

**TO:** Mayor and City Council

**FROM:** David Carmany  
City Manager

**SUBJECT: CONSIDERATION OF ADOPTION OF ORDINANCE NO. 2495 - ADOPTING A NEW OFFICIAL COUNCIL DISTRICT MAP FOR THE CITY OF WEST COVINA BASED ON THE RESULTS OF THE 2020 U.S. CENSUS**

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### RECOMMENDATION:

It is recommended that the City Council adopt the following ordinance:

**ORDINANCE NO. 2495 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF WEST COVINA, CALIFORNIA, ADJUSTING THE BOUNDARIES OF CITY COUNCIL DISTRICTS AND ADOPTING A NEW OFFICIAL COUNCIL DISTRICT MAP FOR THE CITY OF WEST COVINA BASED ON THE RESULTS OF THE 2020 U.S. CENSUS**

### BACKGROUND:

California law requires that City Council districts be updated to reflect data from the 2020 Census. These districts will be used for future elections of the West Covina City Council, including for the filling any vacancy in the office of a member of the City Council. Districts must comply with the United States Constitution, the Voting Rights Act, and the California Elections Code.

The districts are to contain substantially equal population. In adopting boundaries, cities are required to use the following criteria: (1) districts should be geographically contiguous, (2) districts should respect the geographic integrity of any local neighborhood or local community of interest, including racial, ethnic, and language minorities, in a manner that minimizes division, (3) district boundaries should be easily identifiable and understandable by residents, (4) districts should be drawn to encourage geographic compactness, and (5) districts should not be drawn for the purpose of favoring or discriminating against an incumbent, political candidate, or political party.

On January 17, 2017, the City Council adopted Ordinance No. 2310 to change from an at-large election system to by-district elections with five districts. At the December 5, 2017 Council meeting, the City Council adopted Ordinance No. 2328, designating the boundaries for the five single-member districts and the sequence of district elections. The current Council District Map is included as Attachment No. 2.

Every ten years, cities with by-district election systems must use new census data to review and, if needed, redraw district lines to reflect how local populations have changed. This process, called redistricting, ensures all districts have nearly equal population. The redistricting process for the City of

West Covina must be completed by April 17, 2022.

On May 3, 2021, the City released an RFP for redistricting services. On May 24, 2021, the City received three proposals and at the September 21, 2021 Council meeting a contract was awarded to National Demographics Corporation (NDC).

The redistricting process requires four public hearings to receive public input regarding the composition of district boundaries. The City held public hearings and workshops on November 18, 2021, and January 18, March 1 and March 15, 2022. On March 15, 2022, the West Covina City Council, by a 4-0 vote (Councilwoman Lopez-Viado was absent), introduced for first reading Ordinance No. 2495, which will adjust the boundaries of City Council Districts and adopt a new Official Council District Map for the City of West Covina.

#### **DISCUSSION:**

The City has complied with all the statutory procedural requirements during this process, including the creation and maintenance of a redistricting page on the City's website. NDC drew boundary maps for the City Council's consideration that are based upon the 2020 Census data and criteria set forth by law.

At the March 1, 2022 City Council meeting, the City Council was presented with several maps that were population balanced. In accordance with state and federal law, the City Council considered the following criteria and interests in evaluating the maps: geographically contiguous boundaries, respecting geographic integrity of local neighborhoods and communities of interest in order to minimize division, easily identifiable boundaries, encouraging geographically compact districts and non-discrimination relating to political parties. After the City Council's review of the maps presented, the City Council gave direction to move forward with Map 105 as its preferred map.

The proposed ordinance (Attachment No. 1), which will adopt Map 105 as the Official Council District Map, is provided for second reading and adoption. Map 105 is included as Exhibit A to Attachment No. 1. The demographic data supporting the map based on the 2020 U.S. Census is included as Exhibit B to Attachment No. 1.

Staff recommends that the City Council conduct the second reading and adopt Ordinance No. 2495. The Ordinance will take effect on the 31st day following adoption, which is on or about May 6, 2022.

#### **LEGAL REVIEW:**

The City Attorney's Office has reviewed the ordinance and approved it as to form.

#### **OPTIONS:**

The City Council has the following options:

1. Conduct the second reading and adopt Ordinance No. 2495

**Prepared by:** Lisa Sherrick; Assistant City Clerk

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#### **Attachments**

Attachment No. 1 - Ordinance No. 2495 Adopting Revised District Boundaries

Attachment No. 2 - Current Council District Map

**CITY COUNCIL GOALS & OBJECTIVES:** A Well-Planned Community

**ORDINANCE NO. 2495**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF WEST COVINA, CALIFORNIA, ADJUSTING THE BOUNDARIES OF CITY COUNCIL DISTRICTS AND ADOPTING A NEW OFFICIAL COUNCIL DISTRICT MAP FOR THE CITY OF WEST COVINA BASED ON THE RESULTS OF THE 2020 U.S. CENSUS**

**WHEREAS**, the City Council adopted Ordinance No. 2310 on January 17, 2017, to change from an at-large election system to a by-district election system, with five districts, the boundaries of which are to be determined in accordance with state law; and

**WHEREAS**, the City Council adopted Ordinance No. 2328 on December 5, 2017, designating the boundaries for the five districts and the sequence of district elections; and

**WHEREAS**, pursuant to California Elections Code section 21601 and Section 2-20(e) of the West Covina Municipal Code, following each decennial federal census, the City Council is required to review the boundaries of voting districts and, if needed, adjust district boundaries to reflect how local populations have changed. This process is known as redistricting; and

**WHEREAS**, the City Council must complete the redistricting process by April 17, 2022; and

**WHEREAS**, voting district boundaries must be substantially equal in population and comply with the United States Constitution, the California Constitution, the federal Voting Rights Act of 1965 and the California Elections Code; and

**WHEREAS**, pursuant to Elections Code section 21601, the City Council is required to adopt voting district boundaries using the following criteria in the following order of priority: (1) to the extent practicable, voting districts must be geographically contiguous; (2) to the extent practicable, voting districts must respect the geographic integrity of local neighborhoods and communities of interest; (3) district boundaries should be easily identifiable and understandable; and (4) to the extent practicable, and where it does not conflict with the foregoing criteria, district boundaries must be drawn to encourage geographic compactness. Elections Code section 21601 also prohibits adopting district boundaries for the purpose of favoring or discriminating against a political party; and

**WHEREAS**, the City evaluated the existing districts using data from the 2020 U.S. Census, comments of the public and analysis by an expert demographer; and

**WHEREAS**, in accordance with Elections Code sections 21607 and 21607.1, the City held four duly-noticed public hearings and workshops to receive input from the community regarding the composition of the City Council district boundaries, including a public workshop on November 18, 2021 and a public hearing on January 18, 2022, before the proposed maps were drawn, and public hearings on March 1, 2022 and March 15, 2022, after the proposed maps were drawn; and

**WHEREAS**, in accordance with Elections Code section 21608, the City published the dates, times and locations of public hearings and workshops and established a webpage dedicated to redistricting; and

**WHEREAS**, pursuant to Elections Code section 20601 and West Covina Municipal Code section 2-20(e), the City Council considered the following criteria and interests while reviewing and adjusting district boundaries: geographically contiguous boundaries, respecting geographic integrity of local neighborhoods and communities of interest in order to minimize division, easily identifiable boundaries, encouraging geographically compact districts and non-discrimination relating to political parties; and

**WHEREAS**, on March 1, 2022, the City Council selected one of the proposed district maps establishing revised district boundaries. The map selected by the City Council is attached hereto as Exhibit “A” and incorporated herein. Demographic data supporting the map based on the 2020 U.S. Census is attached hereto as Exhibit “B” and incorporated herein; and

**WHEREAS**, the City Council conducted a public hearing regarding the map selected on March 15, 2022, and introduced and gave first reading to this Ordinance; and

**WHEREAS**, this Ordinance has been reviewed for compliance with the California Environmental Quality Act (CEQA) and the CEQA Guidelines. The Ordinance has been found to be exempt pursuant to CEQA Guidelines Section 15061(b)(3) (General Rule) because the Ordinance will not have a significant effect on the environment; and

**WHEREAS**, all legal requirements prior to the adoption of this Ordinance have occurred.

**NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF WEST COVINA, CALIFORNIA, DOES HEREBY ORDAIN AS FOLLOWS:**

**SECTION 1. Recitals.** The foregoing recitals are true and correct.

**SECTION 2. Amendment to Ordinance No. 2328.** Exhibit A of Ordinance No. 2328 shall be deleted in its entirety.

**SECTION 3. Adoption of District Boundaries.** The boundaries for the City of West Covina’s five (5) City Council districts and the identification number of each district shall be as described on the Official Council District Map attached hereto as Exhibit A. The Official Council District Map shall be used in the 2022 general municipal election and all such elections for the City Council, until further amended. The Official Council District Map shall be kept on file in the Office of the City Clerk and shall be published and posted in the manner required by law.

**SECTION 4. Sequencing of Elections.** The sequence of City Council district elections shall continue as set forth in Section 3 of Ordinance No. 2328.

**SECTION 5. Environmental Compliance.** The City Council hereby finds that it can be seen with certainty that there is no possibility the adoption and implementation of this Ordinance may have a significant effect on the environment. The Ordinance is therefore exempt from the environmental review requirements of the California Environmental Quality Act pursuant to Section 15061(b)(3) (General Rule) of Title 14 of the California Code of Regulations.

**SECTION 6. Effective Date.** This ordinance shall take effect and be in force thirty (30) days from and after the date of its passage.

**SECTION 7. Certification.** The City Clerk shall certify to the adoption of this Ordinance and shall cause this Ordinance to be published or posted as required by law.

**SECTION 8. Submission to County Registrar of Voters.** The City Clerk shall provide a certified copy of this Ordinance, including all exhibits, to the Los Angeles County Registrar of Voters for use in future West Covina City Council elections.

**PASSED, APPROVED AND ADOPTED** this 5th day of April, 2022.

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Dario Castellanos  
Mayor

**APPROVED AS TO FORM**

**ATTEST**

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Thomas P. Duarte  
City Attorney

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Lisa Sherrick  
Assistant City Clerk

STATE OF CALIFORNIA )  
COUNTY OF LOS ANGELES )  
CITY OF WEST COVINA )

I, LISA SHERRICK, Assistant City Clerk of the City of West Covina, California, do hereby certify that the foregoing Ordinance No. 2495 was introduced at a regular meeting of the City Council held on the 15th day of March, 2022, and adopted at a regular meeting of the City Council held on the 5th day of April, 2022, by the following vote of the City Council:

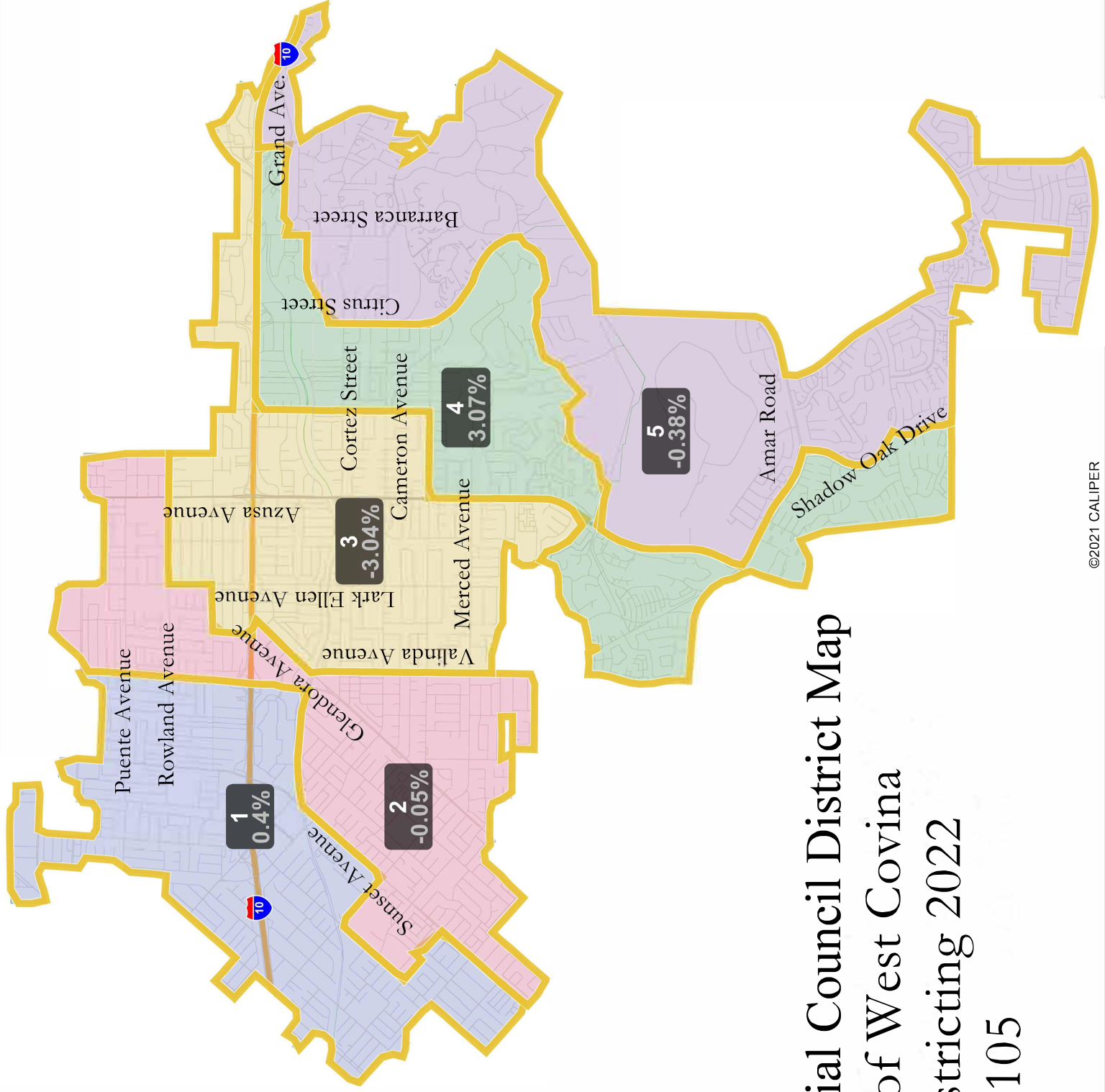
AYES:  
NOES:  
ABSENT:  
ABSTAINED:

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Lisa Sherrick  
Assistant City Clerk

**EXHIBIT A**

**OFFICIAL COUNCIL DISTRICT MAP**



# Official Council District Map

## City of West Covina

### Redistricting 2022

### Plan 105

**District**

- 1 (1)
- 2 (1)
- 3 (1)
- 4 (1)
- 5 (1)

0 .33 .67 1  
Miles



**EXHIBIT B**  
**DEMOGRAPHIC DATA**

Plan 105

District		1	2	3	4	5	Total
	Total Pop	22,059	21,959	21,304	22,646	21,888	109,856
	Deviation from ideal	88	-12	-667	675	-83	1,342
	% Deviation	0.40%	-0.05%	-3.04%	3.07%	-0.38%	6.11%
Total Pop	% Hisp	62.5%	58%	57%	47%	41%	53%
	% NH White	11%	11%	11%	11%	10%	11%
	% NH Black	3%	4%	4%	4%	4%	4%
	% Asian-American	22%	26%	26%	36%	43%	31%
Citizen Voting Age Pop	Total	13,585	14,681	14,577	14,388	14,784	72,015
	% Hisp	62%	55%	54%	42%	38%	50%
	% NH White	15%	17%	15%	15%	15%	16%
	% NH Black	3%	4%	6%	8%	6%	5%
	% Asian/Pac.Isl.	19%	23%	23%	35%	41%	28%
Voter Registration (Nov 2020)	Total	12,028	12,659	12,461	12,613	12,085	61,846
	% Latino est.	62%	57%	57%	50%	45%	54%
	% Spanish-Surnamed	56%	52%	52%	45%	41%	49%
	% Asian-Surnamed	12%	13%	12%	15%	20%	14%
	% Filipino-Surnamed	3%	3%	2%	6%	7%	4%
	% NH White est.	24%	25%	25%	22%	23%	24%
	% NH Black	4%	6%	7%	11%	8%	7%
Voter Turnout (Nov 2020)	Total	8,960	9,602	9,685	9,730	9,276	47,253
	% Latino est.	62%	58%	58%	50%	44%	54%
	% Spanish-Surnamed	57%	52%	53%	46%	40%	50%
	% Asian-Surnamed	12%	12%	12%	14%	19%	14%
	% Filipino-Surnamed	3%	3%	2%	6%	8%	4%
	% NH White est.	23%	25%	25%	22%	24%	24%
	% NH Black	4%	5%	7%	11%	8%	7%
Voter Turnout (Nov 2018)	Total	5,365	5,743	5,936	5,892	5,766	28,702
	% Latino est.	62%	57%	57%	50%	44%	54%
	% Spanish-Surnamed	57%	52%	52%	46%	41%	49%
	% Asian-Surnamed	8%	9%	9%	11%	15%	10%
	% Filipino-Surnamed	2%	3%	2%	5%	7%	4%
	% NH White est.	26%	28%	28%	25%	28%	27%
	% NH Black est.	4%	6%	7%	12%	9%	8%
ACS Pop. Est.	Total	20,818	22,264	20,235	21,482	21,983	106,782
Age	age0-19	26%	23%	24%	23%	23%	24%
	age20-60	54%	56%	54%	55%	55%	55%
	age60plus	20%	20%	22%	22%	22%	21%
Immigration	immigrants	35%	31%	29%	40%	44%	36%
	naturalized	66%	64%	73%	65%	70%	67%
Language spoken at home	english	39%	40%	46%	39%	40%	40%
	spanish	43%	38%	35%	30%	25%	34%
	asian-lang	17%	20%	18%	29%	32%	23%
	other lang	1%	2%	1%	3%	3%	2%
Language Fluency	Speaks Eng. "Less than Very Well"	20%	25%	17%	22%	24%	22%
Education (among those age 25+)	hs-grad	53%	53%	47%	41%	45%	48%
	bachelor	15%	16%	22%	26%	26%	21%
	graduatedegree	5%	7%	8%	11%	9%	8%
Child in Household	child-under18	40%	35%	37%	36%	37%	37%
Pct of Pop. Age 16+	employed	63%	64%	65%	66%	64%	64%
Household Income	income 0-25k	12%	15%	12%	11%	15%	13%
	income 25-50k	21%	17%	16%	17%	13%	17%
	income 50-75k	18%	14%	16%	14%	12%	15%
	income 75-200k	42%	46%	44%	49%	51%	47%
	income 200k-plus	7%	8%	11%	9%	8%	9%
Housing Stats	single family	78%	70%	83%	76%	78%	77%
	multi-family	22%	30%	17%	24%	22%	23%
	rented	36%	43%	27%	36%	39%	36%
	owned	64%	57%	73%	64%	61%	64%

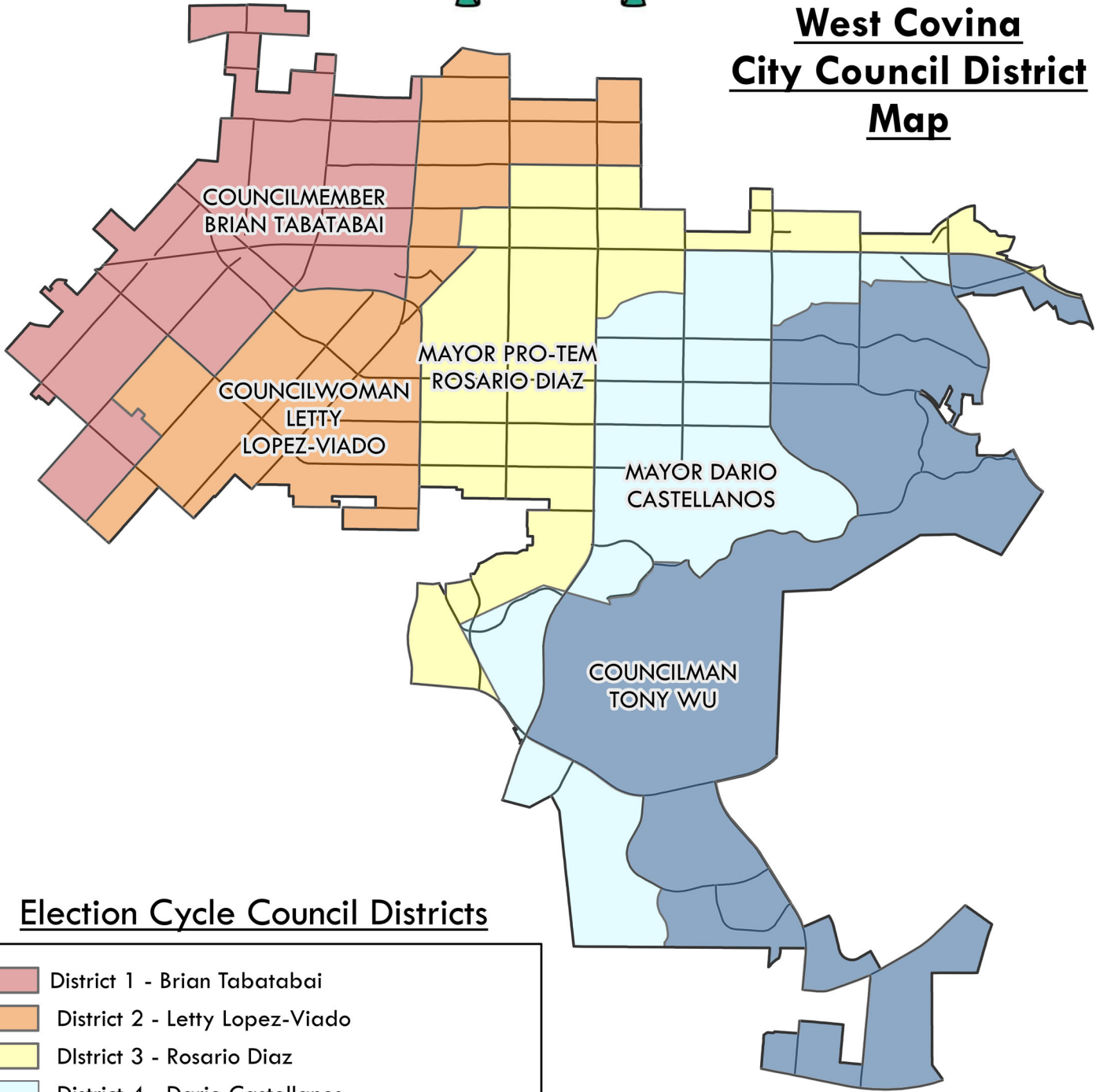
Total population data from the 2020 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.






Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.



**West Covina**  
**City Council District**  
**Map**



**Election Cycle Council Districts**

-  District 1 - Brian Tabatabai
-  District 2 - Letty Lopez-Viado
-  District 3 - Rosario Diaz
-  District 4 - Dario Castellanos
-  District 5 - Tony Wu